

Annual Action Plan 2024 - 2025

Virginia Department of Housing and Community Development 600 E. Main St., Ste. 300 Richmond, VA 23219

AP Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The 2024 Annual Action Plan (AAP) represents the second year of the Commonwealth's five-year Consolidated Plan, approved in 2023. The Virginia Department of Housing and Community Development (DHCD) developed this plan through a comprehensive statewide effort that included a needs assessment leveraging existing data, input sessions and surveys, and consultations with housing and social service agencies and other entities. DHCD will use the resulting plan and document to allocate Community Development Block Grant (CDBG), Emergency Solutions Grant (ESG), HOME Investment Partnership (HOME), Housing Opportunities for People with AIDS (HOPWA) program funds, and the National Housing Trust Fund (NHTF) within the Commonwealth of Virginia.

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

The needs assessment and market analysis conducted as part of developing the current Consolidated Plan identified the most pressing housing and community development needs that the Commonwealth must address to increase housing security and strengthen communities. The four priority needs identified were the following:

- Lack of affordable housing
- Lack of housing for special needs populations
- Individuals and families experiencing homelessness
- Barriers to competitive and sustainable communities

To address these needs, DHCD utilizes federal resources (CDBG, ESG, HOME, HOPWA and NHTF) and leverages available state resources to advance the following goals:

- Increase access to affordable housing
- Increase housing options for special needs populations including increasing permanent supportive housing
- Reduce homelessness
- Create competitive and sustainable communities

DHCD works with many partners to accomplish these goals, including units of local government, other state agencies, housing developers, Community Housing Development Organizations (CHDO), nonprofits, and regional planning groups. DHCD seeks the input of stakeholders to better understand how challenges have evolved and the ways in which our funding can be used to be most effective in addressing such challenges.

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

DHCD evaluates market conditions, community needs, and program performance in determining goals and activities for the program year. In developing the 2024-2025 Action Plan, DHCD considered the nationwide shortages of contractors and high cost of materials when devising goals for construction and infrastructure projects. DHCD has made changes to the CDBG method of distribution for the 2024-2025 program year to prioritize and incentivize projects which are most likely to be completed within three years.

The Commonwealth made significant process in reducing the rate of overall homelessness since 2010. The 2023 PIT count revealed a 95% increase in unsheltered homelessness between 2022-2023. The data from this recent trend assisted DHCD in determining allocation of ESG and HOPWA resources to homeless services activities such as rapid re-housing, tenant-based rental assistance, and homeless prevention.

4. Summary of Citizen Participation Process and consultation process Summary from citizen participation section of plan.

DHCD seeks to encourage participation from the public in developing the Consolidated Plan and its components. Prior to developing a draft of the 2024-2025 Action Plan, DHCD held initial consultations with stakeholders in the community development, affordable housing, and homeless services sectors to understand the needs and concerns of each. Between November 2023 and February 2024, DHCD conducted a series of regional in-person input sessions which afforded DHCD the opportunity to engage stakeholders in the Southwest, Hampton Roads, Central, and Northern regions of the Commonwealth. DHCD held virtual sessions to collect feedback from those who could not attend in-person. More than 150 participants attended the eight in-person public input sessions, and more than 80 participants attended the five virtual sessions.

Participants in the input sessions included:

- Private and public housing providers
- Homeless service providers
- Regional planning organizations

- Local government and housing authorities
- Other state agencies
- Nonprofit and government service providers
- Advocates

The public comment period for the Annual Action Plan opened in November 2023 and closed on April 26, 2024. DHCD will hold a public hearing on April 18, 2024, prior to finalizing the Plan and submitting it to HUD for approval.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

DHCD's recent input sessions provided an opportunity for stakeholders to give feedback on the Commonwealth's use of federal funds to support programs in community development, affordable housing, and homeless services. DHCD received over 120 comments during the 13 sessions. The increasing cost of construction and housing affordability were the largest areas of concern. Administrative improvements, such as better alignment of grant funding cycles, more technical assistance opportunities, and obtaining input from diverse perspectives, were also mentioned during the input sessions.

DHCD considers and responds to each comment received in developing its Annual Action Plan. Please see the attached summary of public comments for more details.

For more information about the Consolidated Plan or the Annual Action Plan, please review DHCD's website: https://www.dhcd.virginia.gov/consolidated-plan.

Expected Resources

AP-15 Expected Resources – 91.320(c)(1,2)

Anticipated Resources

Table 1 - Expected Resources - Priority Table

Program	Source	Uses of Funds	Expected Amount Available Year 1			Expected	Narrative Description	
	of		Annual	Program	Prior Year	Total:	Amount	
	Funds		Allocation: \$	Income: \$	Resources:	\$	Available	
					\$		Remainder	
							of Con Plan	
CDDC	. 1.11.	A					\$	CDDC (! !! l
CDBG	public	Acquisition						CDBG funding will be
	-	Admin and Planning						allocated to four principal
	federal	Economic						categories of usage: State
		Development						Administration, State
		Housing						Technical Assistance,
		Public						Planning Grant, and
		Improvements						Community Improvement
		Public Services						Grants includes public
			18,806,749*	0	0	18,806,749	54,000,000	services as eligible activity.

Program	Source	Uses of Funds	Expected Amount Available Year 1			Expected	Narrative Description	
	of		Annual	Program	Prior Year	Total:	Amount	
	Funds		Allocation: \$	Income: \$	Resources:	\$	Available	
					\$		Remainder	
							of Con Plan \$	
HOME	public	Acquisition					Y	HOME funds are allocated
	-	Homebuyer						through two programs:
	federal	assistance						Affordable and Special
		Multifamily rental						Needs Housing (ASNH)
		new construction						program and the Down
		Multifamily rental						Payment Assistance (DPA)
		rehab						program.
		New construction						
		for ownership						
			11,249,059*	1,403,076**	0	12,652,135	30,000,000	
HOPWA	public	Permanent housing						HOPWA is administered
	-	in facilities						through eight sub-grantees
	federal	Permanent housing						to provide housing
		placement						assistance and support
		Short term or						services.
		transitional housing						
		facilities						
		STRMU						
		Supportive services						
		TBRA	1,631,954*	0	0	1,631,954	4,800,000	

Program	Source	Uses of Funds	Ex	pected Amount A	Available Year	Expected	Narrative Description	
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of Con Plan \$	
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	3,205,897*	0	0	3,205,897	9,600,000	ESG is allocated through a community-based process to provide rapid rehousing assistance.
HTF	public - federal	Acquisition Admin and Planning Multifamily rental new construction Multifamily rental rehab	7,563,732*	71,791**	0		22,500,000	NHTF is allocated through the ASNH program.

^{*}Based on 2023/2024 allocations. The 2024/2025 allocations are not available at the writing of this draft.

^{**}Estimated program income (PI) (includes PI collected April 1, 2023-March 30, 2024 and estimated PI for the 2024/2025 PI. 2024/2025 estimates based on January 2024 PI).

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied.

Virginia DHCD uses different methods to leverage private, state, and local funds in each program that allocates federal funds.

CDBG projects do not have a specific match requirement, but applicants can enhance their competitiveness by leveraging local resources.

HOME and HTF-assisted housing developments can increase their competitive score by documenting leveraged funds like Low Income Housing Tax Credit syndication, local housing trust funds, and private foundation investments or private mortgages. For the HOME program, the state will meet the required 25 percent match through the contribution of State general revenue funds to housing development projects assisted with HOME funds through the Affordable and Special Needs Housing (ASNH) program. These developments are evaluated to ensure they meet both HOME affordability requirements and State priorities.

ESG requires a dollar-for-dollar match. DHCD will use state general funds appropriated for homelessness prevention and homeless services as the match for the ESG program. The HOPWA program does not have a match requirement. Both ESG and HOPWA leverage mainstream resources and other local resources as leverage to meet program participant needs.

If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan. Not applicable.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives – 91.320(c)(3)&(e)

Goals Summary Information

Table 2 - Goals Summary

Sort	Goal Name	Start	End	Category	Needs Addressed	Funding	Goal Outcome Indicator
Order		Year	Year				
1	Create	2024	2025	Non-Housing	Barriers to	CDBG:	Public Facility or Infrastructure Activities other than
	Competitive			Community	competitive/sustainable	\$18,806,749	Low/Moderate Income Housing Benefit: 400
	and			Development	communities		Persons Assisted
	Sustainable						Public Facility or Infrastructure Activities for
	Communities						Low/Moderate Income Housing Benefit: 300
							Households Assisted
							Public service activities other than Low/Moderate
							Income Housing Benefit: 100 Persons Assisted
							Facade treatment/business building rehabilitation:
							20 Business
							Jobs created/retained: 100 Jobs
							Businesses assisted: 25 Businesses Assisted
							Buildings Demolished: 10 Buildings

Sort	Goal Name	Start	End	Category	Needs Addressed	Funding	Goal Outcome Indicator
Order		Year	Year				
2	Increase	2024	2025	Affordable	Lack of safe and	CDBG:	Rental units constructed: 90 Household Housing
	access to safe			Housing	affordable housing	\$6,010,714	Unit
	and			Non-	units	номе:	Rental units rehabilitated: 90 Household Housing
	affordable			Homeless		\$12,652,135	Unit
	housing			Special Needs		HTF:	Homeowner Housing Added: 20 Household Housing
	Ü			'		\$7,635,523	Unit
							Homeowner Housing Rehabilitated: 100 Household
							Housing Unit
							Direct Financial Assistance to Homebuyers: 70
							Households Assisted
3	Increase	2024	2025	Homeless	Individuals and families	HOPWA:	Tenant-based rental assistance / Rapid Rehousing:
	housing				experiencing	\$1,631,954	2,100 Households Assisted
	stability				homelessness	ESG:	
						\$3,205,897	

Goal Descriptions

Table 3 - Goal Descriptions

1	Goal Name	Create Competitive and Sustainable Communities
	Goal	Virginia seeks to enhance infrastructure, education, and access to business capital to improve the ability of communities to
	Description	maintain or expand their levels of economic success. It is also important for communities to manage their resources in a way that meets current needs while ensuring that future generations can also be provided for. Virginia also seeks to help communities to provide public facilities and public services that increase quality of life now and in the future.

2	Goal Name	Increase access to safe and affordable housing
	Goal Description	This goal seeks to preserve and improve existing affordable units and create new affordable units. Additionally, this goal seeks to preserve and improve existing affordable units and create new affordable units available to households with special needs. Virginia will also increase access by providing rent assistance through the HOPWA program and through HOME ARP TBRA.
3	Goal Name	Increase housing stability
	Goal Description	Virginia seeks to decrease the number of individuals experiencing homelessness, reducing the length of time people are homeless, and reduce the number who return to homelessness through targeted rapid re-housing assisted through the Virginia's allocation of ESG funds.

AP-25 Allocation Priorities - 91.320(d)

Introduction:

DHCD administers multiple state and federal resources to improve the lives of Virginians with a focus on increasing the number of safe and affordable housing units, decreasing the number of households and families experiencing homelessness and housing instability, as well as creating competitive and sustainable communities.

In addition to state resources, DHCD is responsible for setting priorities and goals and effectively managing the HUD programs covered under this annual action plan. DHCD works to achieve these goals by leveraging resources to support effective community programs. DHCD works to develop strategic partnerships to address barriers and needed system-level changes. DHCD works closely with other organizations to provide planning, technical assistance, and management to help achieve these goals.

Funding Allocation Priorities

Table 4 – Funding Allocation Priorities

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	Create Competitive and Sustainable Communities	Increase access to safe and affordable housing	Increase housing stability	Total
	(%)	(%)	(%)	(%)
CDBG	80	20	0	100
HOME	0	100	0	100
HOPWA	0	0	100	100
ESG	0	0	100	100
HTF	0	100	0	100

Reason for Allocation Priorities

Funds are allocated based on the Consolidated Planning process needs assessment and public input including consultations held with homeless service providers, localities, and affordable housing developers.

How will the proposed distribution of funds will address the priority needs and specific objectives described in the Consolidated Plan?

CDBG: to address locally identified needs to develop competitive and sustainable communities. These funds will be used to include: developing public facilities and infrastructure, creating/retaining jobs, developing affordable housing opportunities, and providing assistance to local business.

HOME and NHTF: allocated through the competitive ASNH program and are used to provide gap funding through loans at low or no interest. Funds can be used for rental rehabilitation projects that preserve and improve existing affordable housing stock and extend their required affordability periods and for new construction projects that create new affordable housing units. Both of these categories are scored based on state-wide priority needs and local housing needs, and they contribute to accomplishing the objective of increasing safe and affordable housing.

HOME resources are distributed through the DPA program (provides funding for down payment, closing cost assistance to income-qualified home buyers and reduces the cost of existing-stock affordable home acquisition. HOPWA funds are limited to income eligible individuals with HIV/AIDS and their families. These funds assist to improve housing stability for income eligible households.

ESG will be fully leveraged along with other state resources to reduce the number of individuals and families experiencing homelessness. These funds will also focus on shortening the length of time people experience homelessness and reduce the number of individuals returning to homelessness.

AP-30 Methods of Distribution – 91.320(d)&(k)

Introduction:

This section summarizes the methods of distribution for each of the state programs that DHCD administers that allocate these federal resources (CDBG, HOME, ESG, NHTF and HOPWA). DHCD evaluates and updates its methods of distribution for each Action Plan year to better serve the people of the Commonwealth. Additional details regarding these programs can be found in the respective program guidelines, located online at www.dhcd.virginia.gov. The program guideline documents specify eligible applicants, areas of the state covered by the program, eligible activities, the type of assistance available, and how to apply (if applicable) for funding.

Distribution Methods

Table 5 - Distribution Methods by State Program

State Program Name:	Affordable and Special Needs Housing
Funding Sources:	HOME HTF
Describe the state program addressed by the Method of Distribution.	The Affordable and Special Needs Housing (ASNH) program provides low- or no-interest, deferred principal loans to projects that create or preserve affordable housing for lower-income Virginians. Broadly, eligible activity types include both the new construction or substantiation rehabilitation of affordable rental housing, or of single-family homes which will be sold to income-eligible households. Full program details are available in DHCD's ASNH Program Guidelines. DHCD allocates HOME and National Housing Trust Funds (HTF) through the ASNH program. Please see the HTF Allocation Plan for more details relevant to that source.

Describe all of the criteria that will be used to select applications and the relative importance of these criteria.

HOME funds assigned to the ASNH program will be distributed through a competitive application process that evaluates applicant projects on:

- Meeting critical needs (worth 40 points)
- Feasibility: likelihood of projects coming to a timely completion (worth 30 points)
- Developer capacity: ability to successfully complete projects and deliver affordable housing (worth 30 points)

DHCD will hold two ASNH competitive application cycles each program year. DHCD staff will review all applications received by the published deadline. Applications which do not meet established thresholds for funding will be deemed as ineligible and not scored. DHCD will rank all eligible applications based on score, with a minimum of 60 points required to be funding eligible. The highest scoring applicants will receive a funding commitment from DHCD based on project needs, up to the amount of funds available for the application period. In order to increase funding availability and efficiency of resources, the second competitive application cycle of the program year will include program income received as existing HOME or HTF project mortgage payments and may include HOME funds returned to DHCD through the HOME DPA program. If the full amount of available funding is not committed, it is carried forward into the next application period, as needed.

DHCD will give a scoring preference to projects applying for HOME funds which are located outside of HOME entitlement or consortium localities, to CHDO-involved projects, and to rental projects which provide units for individuals with special housing needs (permanent supportive housing or PSH).

Applicants that have outstanding audit or monitoring findings, unresolved IRS findings, and/or applicants not in compliance with previous DHCD agreements are ineligible for funding. Eligible applicants must be qualified developers of affordable housing, including

	certified CHDOs undertaking CHDO-eligible activities throughout the Commonwealth of Virginia. All funds are intended for use with other types of financing including, but not limited to, low-income housing tax credits, bond financing, and other public and private funds. All HOME compliance requirements apply, and other funding source requirements must be compatible with HOME program requirements.
	DHCD also allocates NHTF through ASNH program. Please see the NHTF Allocation Plan for more details.
If only summary criteria were described, how can potential applicants access application manuals or other state publications describing the application criteria? (CDBG only)	Not applicable
Describe the process for awarding funds to state recipients and how the state will make its allocation available to units of general local government, and non-profit organizations, including community and faith-based organizations. (ESG only)	Not applicable
Identify the method of selecting project sponsors (including providing full access to grassroots faith-based and other community-based organizations). (HOPWA only)	Not applicable

DHCD will allocate funding by funding category based on submitted proposals, local market Describe how resources will be and need, and project eligibility. These categories include rental new construction, rental allocated among funding categories. rehabilitation, and homebuyer development. All proposals must meet threshold requirements for funding. These include: Describe threshold factors and grant size limits. Eligible project type Eligible activity type Eligible applicant (no outstanding findings) Local match (25 percent) provided for projects in HOME entitlement areas Proposal meets uniform relocation requirements Proposal meets accessibility requirements Must score at least 60 points Maximum funding amount is \$2 million in federal resources for rental projects or up to 50% of total development costs for developments of for-sale homes. DHCD may charge up to an additional \$10,000 in project related costs for costs accrued by DHCD. DHCD allocates HTF through the ASNH program. Please see the HTF Allocation Plan for more details. DHCD anticipates funding approximately 20 affordable housing projects with federal funds What are the outcome measures through this open RFP process during 2024 – 2025 year. The actual types, size, composition expected as a result of the method of of projects will be based on this competitive process and will vary based on overall quantity distribution? and quality of the proposals received, the local housing markets, and relative local need. Based on statewide trends and housing markets, DHCD expects that most of the funded projects will be rental projects with at least some of these targeting special needs populations.

2	State Program Name:	CDBG Competitive Grants
	Funding Sources:	CDBG
	Describe the state program addressed by the Method of Distribution.	Competitive funds can be used to provide infrastructure for new or expanding industries, provide new or improved water and sewer systems in rural areas, rehabilitate housing in declining neighborhoods, revitalize commercial districts, provide support to small businesses, and provide facilities for a variety of needed services, such as health clinics in underserved areas. Applicants are required to prove that their project will meet one of three broad national objectives: principally benefit low- and moderate- income persons; prevent or eliminate slums or blight; or address an urgent community development need (public emergency or health threat).

Describe all of the criteria that will be used to select applications and the relative importance of these criteria.

Most CDBG assistance is distributed in the form of competitive grants or loans with proposals due in June each year. As the name suggests, these funds are awarded following competitive evaluation of project proposals. Approximately \$14 million will be available for the competitive pool in 2024. Only CDBG non-entitlement localities are eligible to receive funds.

There are five primary project types under the Competitive Community Improvement Grants (CIG) option (in no particular order):

- Targeted Neighborhood Housing
- Economic Development
- Infrastructure
- Community Service Facilities
- Comprehensive Community Development
- (1) Targeted Housing Rehabilitation projects include housing-related activities (housing rehabilitation, substantial rehabilitation, relocation, etc.) intended to improve LMI-occupied housing units to DHCD Housing Quality Standards. These projects must target housing needs within a single, well-defined project area with a contiguous boundary, and they may receive a maximum of \$1,250,000 in CDBG funds.
- (2) Economic Development projects include (a) Community Economic Development, (b)
 Business District Revitalization, and (c) Local Innovation. Community Economic
 Development projects are designed to support economic development activities,
 particularly those creating employment opportunities for low- and moderate-income
 persons, in CDBG-eligible localities. Assistance is limited to projects involving
 employment creation by private, for-profit basic industries. Assistance may include offsite improvements such as water lines, sewer lines, roads, and drainage. On-site
 assistance may be eligible in some projects, but these projects are subject to
 underwriting and the CDBG assistance will be made available as a loan to the locality.
 Business District Revitalization is designed to improve the economic environment of a

locality by enabling the removal of slums and blighting conditions which threaten the health, safety, and welfare of the community as a whole and have an adverse impact on the value of real property which, in turn, adversely impacts community wealth. BDR funds will only be awarded for projects which have received Planning Grants from DHCD. The Local Innovation Program targets funding for innovative, small-scale pilot projects, such as Individual Development Account programs, loan programs to support economic restructuring activities, workforce development such as construction trades training programs, entrepreneurship development, heritage tourism, telecommunications, projects, or other efforts which provide unique, unmatched benefits to eligible Virginia communities.

- (3) Public Infrastructure projects include water services, wastewater services, drainage improvements, and street improvements. CDBG assistance under this option is generally targeted to projects involving water and wastewater improvements, and housing production projects particularly serving low- and moderate-income persons. Single-locality public infrastructure projects are capped at \$2 million. Regional water and wastewater projects (those involving two or more localities) are evaluated in the Open Submission grant category.
- (4) Community Service Facilities are projects that construct physical facilities targeting the provision of important services to low- and moderate-income persons and the greater community. All Community Service Facilities applications must demonstrate that facility development is a clear local community development priority.
- (5) Comprehensive Community Development projects include several improvements designed to address community need or solve community issues with the primary focus to address housing rehabilitation activities in combination with public infrastructure improvements.

Competitive grant proposals received by DHCD are evaluated qualitatively and quantitatively scored according to a 100-point scale based on the items identified below. The highest-ranking proposals are recommended for funding. Proposals are funded, in order of the

	ranking, to the greatest extent allowed by available funding. Following the closing date of the non-competitive programs, any funds remaining in the non-competitive programs and any program income received during the year are recaptured and made available to fund the next highest ranking competitive proposals. The next highest ranking additional proposals are funded to the greatest extent allowable by available funding. All competitive proposals are scored on a scale of 100 points with the following point values: Need (40 points) Approach (30 points) Capacity (30 points) The minimum scoring threshold for Competitive applications to receive DHCD funding is 60 points out of 100.
If only summary criteria were described, how can potential applicants access application manuals or other state publications describing the application criteria? (CDBG only)	Grant administration manuals and the CDBG Program Design Manual are available from the DHCD website or by request.
Describe the process for awarding funds to state recipients and how the state will make its allocation available to units of general local government, and non-profit organizations, including community and faith-based organizations. (ESG only)	Not applicable

Identify the method of selecting project sponsors (including providing full access to grassroots faith-based and other community-based organizations). (HOPWA only)	Not applicable
Describe how resources will be allocated among funding categories.	Funding which has not been committed or awarded as of December 31 may be committed to Open Submission projects, Urgent Need projects, the next highest ranking Competitive Grant project (to the established cut-off point) or Planning Grants. Uncommitted funds may be recommitted as supplemental funds for existing projects.
Describe threshold factors and grant size limits.	Assistance is provided to non-entitlement units of local government. Up to \$3.5 million is available for Public Infrastructure projects, depending on how many localities are involved. Up to \$1,250,000 is available for each Targeted Housing, Community Service Facilities or Community Economic Development project. Up to \$1,000,000 is available for Local Innovation and Business District Revitalization. A unit of local government may not have more than \$2.5 million in undrawn CDBG funds. If a locality is requesting additional funds, DHCD will review the request on a case-by-case basis.
What are the outcome measures expected as a result of the method of distribution?	DHCD anticipates infrastructure for new or expanding industries, new or improved water and sewer systems in rural areas, rehabilitated housing in declining neighborhoods, revitalized commercial districts, support to small businesses, and new facilities for a variety of needed services, such as health clinics in underserved areas.
State Program Name:	CDBG Open Submission Funding
Funding Sources:	CDBG

Describe the state program addressed by the Method of Distribution.

Approximately \$7,000,000 is available under the Open Submission Programs. Proposals are received on an open basis from May to November or until all funds are awarded, whichever occurs first.

Describe all of the criteria that will be used to select applications and the relative importance of these criteria.

Aside from Competitive Grants, other CDBG assistance is distributed in the form of Open Submission Grants. Open Submission projects will receive funding on an open, first-come, first-served basis between May to November. Only CDBG non-entitlement localities are eligible to receive funds. Projects that meet one or more CDBG national objectives and meet the below stated criteria will be offered an award if funds are still available. Approximately \$7 million will be available for Open Submission Grants in 2024.

There are four primary project types under the Open Submission Grant program:

- Public Services
- Construction-Ready Water/Sewer
- Regional Water/Sewer
- Scattered Site Housing Rehabilitation

The Public Services Open Submission program is designed to meet unique, immediate needs in a community. Public Service projects must either provide a new service or a quantifiable increase in the level of existing service. Public service funding is limited to 15% of the total DHCD annual CDBG allocation. Single locality-led projects can receive up to \$250,000 in funding. Localities can receive up to \$500,000 in funding up to 3-years with renewal based on performance. DHCD will limit its Public Service projects to child/adult care programs, health services programs, and food security programs. Public Service projects awarded funding may be eligible for multi-year commitments or to receive additional funds to prolong the project. If, after the first year, the organization has met project expectations, DHCD may opt to continue to fund these projects on a case-by-case basis.

The Construction-Ready Water and Sewer Fund (CRWSF) program has been established to provide for the construction of community facility projects providing public water or sewer service to communities made up of at least 60% low-moderate-income (LMI) households or a town-wide project serving at least 55% LMI households.

	Regional Water/Wastewater projects are designed address water and wastewater improvements on a regional scale. Funding for these projects is to limited to \$3 million for those involving two localities and \$3.5 million for those involving 3 or more localities.
	The Scattered Site Housing Rehabilitation program is aimed at improving LMI-occupied housing units to DHCD Housing Rehab Standards. Scattered site housing projects must meet a 100% LMI benefit.
If only summary criteria were described, how can potential applicants access application manuals or other state publications describing the application criteria? (CDBG only)	Grant administration manuals and the CDBG Program Design Manual are available from the DHCD website or by request.
Describe the process for awarding funds to state recipients and how the state will make its allocation available to units of general local government, and non-profit organizations, including community and faith-based organizations. (ESG only)	Not applicable
Identify the method of selecting project sponsors (including providing full access to grassroots faith-based and other community-based organizations). (HOPWA only)	Not applicable

	Describe how resources will be allocated among funding categories.	Proposals are received on an open basis from May through November, or until all funds awarded. Funding not committed as of the beginning of October may be committed to the next highest ranking Competitive Grant project, Urgent Need Open Submission grants, or Planning Grants. DHCD reserves the ability to fund multi-year commitments. Alternatively, DHCD may reprogram funds for a second Competitive Grant round of funding or carry it forward to the next program year.
	Describe threshold factors and grant size limits.	Other conditions of the CRWSF follow: No more than \$30,000 of CDBG funds per household served will be made available for installation or improvement of water services. No more than \$50,000 of CDBG funds per household served will be made available for installation or improvement of wastewater services. No single grant under the CRWSF will exceed \$2 million. Public Services projects may receive up to \$250,000 for single locality-led projects.
	What are the outcome measures expected as a result of the method of distribution?	The Scattered Site Housing Rehabilitation may receive up to \$1,250,000 per project. DHCD anticipates increased economic development activity, improved water or sewer systems, and improved housing conditions, and community needs addressed.
4	State Program Name:	CDBG Planning Grants
	Funding Sources:	CDBG
	Describe the state program addressed by the Method of Distribution.	Virginia's CDBG Planning Grant program is designed to aid in developing clearly articulated strategies for addressing communities' greatest community development needs following meaningful public participation.
	Describe all of the criteria that will be used to select applications and the relative importance of these criteria.	Planning Grant applications will be accepted from May - November. Planning Grants are required for Business District Revitalization (BDR) projects.

If only summary criteria were described, how can potential applicants access application manuals or other state publications describing the application criteria? (CDBG only)	Grant administration manuals and the CDBG Program Design Manual are available from the DHCD website or by request.
Describe the process for awarding funds to state recipients and how the state will make its allocation available to units of general local government, and non-profit organizations, including community and faith-based organizations. (ESG only)	Not applicable
Identify the method of selecting project sponsors (including providing full access to grassroots faith-based and other community-based organizations). (HOPWA only)	Not applicable
Describe how resources will be allocated among funding categories.	Funding which has not been committed as of December may be reallocated to Open Submission projects, Urgent Need projects, and the next highest ranking Competitive Grant project (to the established cut-off point).

Describe threshold factors and grant size limits.	Non-entitlement local governments are eligible for assistance. There are nine categories of Planning Grants, listed below with their maximum grant amounts in parentheses. The first two categories are considered Pre-Project type Planning Grants:
	 Community Organizing Planning Grants (\$20,000) Community Needs Assessment / Economic Assessment Planning Grants (\$40,000)
	Funds up to \$100,00 are available for the following planning grants: Comprehensive Community Development; Housing Rehabilitation; Community Service Facilities; Public Services; Public Infrastructure; and Regional Projects
	Eligibility under this program is subject to the following minimum criteria:
	 The needs identified must generally be eligible targets for future CDBG investments; There must be evidence that local officials and stakeholders alike are committed to fully identifying and addressing local needs;
	 There must be evidence that the locality and management team have the time, funding, and expertise to follow through with the planning process; There must be a clear demonstration for the need of planning grant funds.
What are the outcome measures expected as a result of the method of distribution?	DHCD anticipates the development of clearly articulated strategies for addressing communities' greatest community development needs.
State Program Name:	CDBG Urgent Need
Funding Sources:	CDBG
Describe the state program addressed by the Method of Distribution.	Approximately \$1,000,000 is available under the Urgent Need Open Submission. Proposals are received on an open basis. Uncommitted Urgent Need funds may be recommitted for existing projects or carried forward into the next program year.

Describe all of the criteria that will be used to select applications and the relative importance of these criteria.

Eligibility under this program is subject to the following minimum criteria:

- The proposed project must alleviate existing conditions which pose a serious and immediate threat to the health and welfare of the community; and,
- The conditions developed or became urgent within 18 months of the date the proposal is submitted; and,
- The applicant locality is unable to finance the project on its own, no other funding is available to address the problem, and the CDBG funding will be directly targeted towards alleviation of the threatening conditions; and,

The threat must be supported by either:

- A current declaration of an emergency by the Governor of Virginia relative to a flood, a hurricane, a tornado, an earthquake, or other disaster event, not including droughts, snow, or ice conditions; OR
- A current declaration of an immediate and severe health threat by the State Health Commissioner relative to the complete failure of a public water or sewer system or incident of similar significance.

If only summary criteria were described, how can potential applicants access application manuals or other state publications describing the application criteria? (CDBG only)

Grant administration manuals and the CDBG Program Design Manual are available from the DHCD website or by request.

Describe the process for awarding funds to state recipients and how the state will make its allocation available to units of general local government, and non-profit organizations, including community and faith-based organizations. (ESG only)	Not applicable
Identify the method of selecting project sponsors (including providing full access to grassroots faith-based and other community-based organizations). (HOPWA only)	Not applicable
Describe how resources will be allocated among funding categories.	CDBG Urgent Need Open Submission funding is available to enable prompt response to existing serious and immediate threats to local health and safety. Urgent Need Open Submission Projects will receive funding on an open, first-come, first-served basis. Uncommitted funds may be recommitted as funds for existing projects or carried forward into the next program year.
Describe threshold factors and grant size limits.	A current declaration of an emergency by the Governor of Virginia relative to a flood, a hurricane, a tornado, an earthquake, or other disaster event, not including droughts, snow, or ice conditions. OR A current declaration of an immediate and severe health threat by the State Commissioner of Health relative to the complete failure of a public water or sewer system or incident of

	What are the outcome measures expected as a result of the method of distribution?	DHCD anticipates prompt response to existing serious and immediate threats to local health and safety.
6	State Program Name:	Down Payment Assistance
	Funding Sources:	HOME
	Describe the state program addressed by the Method of Distribution.	DPA provides down payment and closing costs assistance to income eligible (80 percent or below area median income (AMI)) first-time homebuyers to obtain homes that are decent, safe and accessible. The program goal is to provide homeownership opportunities to households that otherwise may not have the opportunity to own a home. By providing these opportunities, DHCD helps to sustain affordable housing units and overall growth in personal wealth and equity for low-income Virginians. The DPA program seeks to provide this assistance statewide through local sub-recipients that provide comprehensive homeownership services including for example housing counseling, debt repair services, and foreclosure prevention.

Describe all of the criteria that will be used to select applications and the relative importance of these criteria.

DPA is administered on a calendar year with the next grant year beginning January 2025 DPA will be administered by regional state sub-recipients selected through a competitive application process prior to the start of the program year. Sub-recipient selections are made as a result of a competitive application process whereby proposals meeting threshold requirements are scored and ranked based on the following categories:

- Need (40 percent)
- Organizational capacity (30 percent)
- Program approach (30 percent)

Applicants must be a non-profit or a unit of government targeting services to individuals living within Virginia. All nonprofit applicants must have current 990 filings (not applicable to units of government). Applicants must demonstrate the ability to manage all applicable state and federal policies and procedures including compliance with federal and state nondiscrimination laws. Applicants must be experienced with providing similar assistance and should provide a comprehensive approach to homeownership. All applicants must demonstrate the ability to coordinate DPA assistance with other HOME funds or other types of assistance. Applicants must have established internal control and fiscal accounting procedures and be able to track agency and program budgets by revenue sources and expenses. Applicants with outstanding audit findings, IRS findings, DHCD monitoring findings or other compliance issues are not eligible applicants, and any sub-recipient selected for funding will not be eligible for subsequent allocations if any of these conditions occur.

Please note that DHCD will work with all interested parties toward the resolution of unresolved matters where appropriate. Applicants must demonstrate the ability to meet all reporting and record keeping requirements.

Please note, 2024 (January 1 - December 31) is year-one of a two-year funding cycle.

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If only summary criteria were described, how can potential applicants access application manuals or other state publications describing the application criteria? (CDBG only)	Not applicable
Describe the process for awarding funds to state recipients and how the state will make its allocation available to units of general local government, and non-profit organizations, including community and faith-based organizations. (ESG only)	Not applicable
Identify the method of selecting project sponsors (including providing full access to grassroots faith-based and other community-based organizations). (HOPWA only)	Not applicable
Describe how resources will be allocated among funding categories.	In the DPA program, eligible expenses for HOME funds are limited to needed down payment and closing costs, the costs associated with conducted required inspections, and housing counseling.

	Describe threshold factors and grant size limits.	Applicants for subrecipient contracts must meet threshold requirements (listed above) and score at least 60 points based on a panel review of each proposal. Grant sizes to subrecipient are awarded based on score, local market, and available funds. Assistance to homebuyers is based on underwriting criteria and based on need. Please note, 2024 (January 1 - December 31) is year-one of a two-year funding cycle. Any balance not expended during the 2024/2025 program year will be allocated to a Performance Pool. Please note, the next round of applications for a new two-year cycle is Fall 2025.
	What are the outcome measures expected as a result of the method of distribution?	DHCD anticipates assisting approximately 70 low/moderate income first-time homebuyers (households) with the DPA method of distribution.
7	State Program Name:	Virginia Homeless Solutions Program (VHSP)
	Funding Sources:	HOPWA ESG
	Describe the state program addressed by the Method of Distribution.	 The goals of the Virginia Homeless Solutions Program are: To reduce the number of individuals/households who become homeless; To shorten the length of time an individual or household is homeless; and To reduce the number of individuals/households that return to homelessness. DHCD will meet these goals through supporting Continuum of Care (CoC) strategies and homeless service and prevention programs that align with these goals.

Describe all of the criteria that will be used to select applications and the relative importance of these criteria.

All funding requests must be justified by the application and meet a 60-point threshold for funding. DHCD reserves the right to make funding commitments below 60 points to assure geographic coverage. Scoring criteria are as follows:

- Need and Outcomes (Maximum of 25 points)
- Local Coordination (Maximum of 50 points)
- Capacity and Approach (Maximum of 25 points)

Actual funding will be based on the following:

- Requested amount (total request and spending plan)
- Available funds
- Application score
- Local need
- Alignment with state and federal strategies
- Approach (proposed grantees, activities, and organizational capacity)
- Negotiations

Applications are scored lower where ineligible activities or activities that are not aligned with state and federal goals to prevent and reduce homelessness are proposed. Lower scores impact actual funding level. Spending requests are reduced based on ineligible activities, where activities are not in alignment with state and federal goals, and/or where proposed grantees are either ineligible or lack the capacity to carry out proposed activities. DHCD meets with each CoC to negotiate needed adjustments to proposed activities and spending plans.

Please note, the 2024-25 program year is year two of a two-year funding cycle.

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If only summary criteria were described, how can potential applicants access application manuals or other state publications describing the application criteria? (CDBG only) Not applicable

Describe the process for awarding funds to state recipients and how the state will make its allocation available to units of general local government, and non-profit organizations, including community and faith-based organizations. (ESG only)

This application is a CoC-based application. Only applications submitted by the lead CoC organization are considered for funding. The application submitted by the lead CoC organization must identify the local process for decision-making and the proposed grantees to be responsible for carrying out the HOPWA and ESG eligible activities. Eligible grantees include community and faith-based non-profits and units of local governments. There are 16 CoCs in the state of Virginia including the Balance of State CoC. The Balance of State CoC includes 73 localities and is organized into 12 separate planning groups. For the purpose of this application these planning groups are considered CoCs.

Written agreements for the upcoming program year will be issued to individual grantees by July 1, 2024. Please note, the 2024-2025 program year is year two of a two-year funding cycle. Year two renewals amounts will be based on available funding and year one performance.

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Identify the method of selecting project sponsors (including providing full access to grassroots faith-based and other community-based organizations).

(HOPWA only)

This application is a CoC-based application. Only applications submitted by the lead CoC organization are considered for funding. The application submitted by the lead CoC organization has to identify the local process for decision-making and the proposed grantees to be responsible for carrying out the HOPWA and ESG eligible activities. Eligible grantees include community and faith-based non-profits and units of local governments. There are 16 CoCs in the state of Virginia including the Balance of State CoC. The balance of State CoC includes 73 localities and is organized into 12 separate planning groups. For the purpose of this application these planning groups were considered CoCs.

Written agreements for the upcoming program year will be issued to individual grantees by July 1, 2024. Please note, the 2024-2025 program year is year two of a two-year funding cycle. Year two renewals amounts will be based on available funding and year one performance.

Describe how resources will be allocated among funding categories.

ESG is solely allocated to rapid re-housing projects, but DHCD reserves the right to fund emergency shelter operations and HMIS activities as needed. Priority is given to rapid re-housing expenditures with ESG. Please note, that ESG is allocated in combination with state-funded homeless resources to fund an emergency crisis response system of services.

HOPWA is allocated to tenant-based rental assistance, short-term rent, mortgage, and utility (STRMU) assistance, housing placement, housing information services (limited to HMIS related expenses), and supportive services based on actual contracted amounts.

Describe threshold factors and grant size limits.

Grantees are funded as a result of a CoC-based application process. The CoC-based application identified specific organizations that will carry out ESG and HOPWA activities. DHCD contracts directly with these individual organizations or grantees. Grantees must be non-profits or units of local government and current on 990 filings (not applicable to units of government). See the Other Requirements section of this document for more details on limits to funding primarily religious organizations.

Grantees must be in compliance with program guidelines and applicable state and federal policies and procedures, including compliance with federal and state non-discrimination laws.

Grantees must have established standard accounting practices including internal controls, fiscal accounting procedures and cost allocation plans, and be able to track agency and program budgets by revenue sources and expenses.

Grantees with outstanding audit findings, IRS findings, DHCD monitoring findings or other compliance issues are not eligible grantees and any grantee will not be eligible to receive allocations if any of these conditions occur within the grant period. Please note that DHCD will work with all interested parties, where appropriate, toward the resolution of unresolved matters. Recent prior funding agreements must be within the past two years for one or more of DHCD's homeless or special needs services programs (HOPWA or VHSP). An organizational assessment includes a review of organization finances, accounting standards, internal controls, grievance policies, record keeping policies, confidentiality practices, conflict of interest policies, and fair housing practices.

DHCD reserves the right to require and conduct organizational assessments of any proposed grantee prior to the execution of any agreement. Please note, the 2024-2025 program year is year two of a two-year funding cycle. Year two renewals amounts will be based on available funding and year one performance.

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What are the outcome measures expected as a result of the method of distribution?

DHCD anticipates serving 300 households with TRBA and STRMU through the HOPWA funding stream. Approximately 1,800 households will be served with ESG rapid rehousing.

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AP-40 Section 108 Loan Guarantee – 91.320(k)(1)(ii)

Will the state help non-entitlement units of general local government to apply for Section 108 loan funds?

No, the Commonwealth will not help non-entitlement units of general local government to apply for Section 108 loan funds.

Available Grant Amounts

This section is not applicable.

Acceptance process of applications

This section is not applicable.

AP-45 Community Revitalization Strategies – 91.320(k)(1)(ii)

Will the state allow units of general local government to carry out community revitalization strategies?

Negative.

State's Process and Criteria for approving local government revitalization strategies:

Not applicable

AP-50 Geographic Distribution – 91.320(f)

Description of the geographic areas of the state (including areas of low-income and minority concentration) where assistance will be directed:

This Action Plan is for a state grantee. Therefore, it should be noted that as a state grantee our distribution is not geographical. The Commonwealth is acutely diverse in its racial and ethnic composition, and there are numerous areas across the state with concentrated communities of color, including Black, Hispanic, Asian, and others. The Commonwealth's methods of distribution determine projects and proposals targeted at meeting priority local needs. During implementation, steps are taken to affirmatively further fair housing.

While DHCD does not utilize any specific geographic targeting, DHCD allocates funding through competitive application processes that consider need (concentration of poverty and race, households experiencing homelessness). Please see the 2023-2027 Consolidated Plan Needs Assessment for maps of demographics that convey these needs by locality.

Rationale for the priorities for allocating investments geographically

There are a number of individuals/households in poverty in every region of the state. This concentration varies based on local factors. The Commonwealth's programs will select projects and proposals that address these needs within the context of local and regional needs. DHCD application scoring factors are designed to give preferences to projects located in areas of need. Please see program manual documents on the DHCD website for additional information regarding local eligibility and geographic scoring methodology.

Affordable Housing

AP-55 Affordable Housing - 24 CFR 91.320(g)

Introduction:

Action Plan resources will assist more than 2,000 households within the Commonwealth of Virginia.

Table 6 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households to be Supported	
Homeless	1,800
Non-Homeless	290
Special-Needs	300
Total	2,390

Table 7 - One Year Goals for Affordable Housing by Support Type

One Year Goals for the Number of Households Supported Through	
Rental Assistance	2,100
The Production of New Units	110
Rehab of Existing Units	91
Acquisition of Existing Units	70
Total	2,370

AP-60 Public Housing - 24 CFR 91.320(j)

Introduction:

DHCD partners closely with Virginia Housing, the statewide housing authority, in meeting housing needs across the Commonwealth. Please see below for action taken to address the needs of public housing.

Actions planned during the next year to address the needs to public housing:

Public housing authorities are eligible to apply for the state's HOME-funded Affordable and Special Needs Housing program. This is an open competitive application process for affordable housing (homebuyer and rental projects). While assistance cannot be provided in public housing units, DHCD funds may be used in projects that serve residents exiting public housing units.

Actions to encourage public housing residents to become more involved in management and participate in homeownership:

DHCD supports PHAs and projects that encourage residents to become more involved in the management of rental properties. DHCD partners closely with Virginia Housing, which seeks to encourage public housing residents to achieve economic self-sufficiency.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance.

DHCD is not a PHA and does not exercise authority over the Commonwealth's PHAs. Virginia Housing is charged with assessing and assisting PHAs with troubled designations.

AP-65 Homeless and Other Special Needs Activities – 91.320(h) Introduction

The Commonwealth of Virginia has established a policy framework and the infrastructure to address homelessness and to better serve special needs populations. The policy framework, statewide committees, subcommittees, and workgroups are organized around priorities such as youth and older adult homelessness, solutions including rapid re-housing and permanent supportive housing, data, family and chronic homelessness, and veterans. Notably, DHCD meets monthly with the Permanent Supportive Housing (PSH) Steering Group, a cross-agency workgroup that focuses on the following populations: individuals with intellectual or developmental disabilities, individuals with serious mental illness, and individuals experiencing chronic homelessness. The group is in the process of developing coordinated referral methods to leverage existing and future PSH units.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including:

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Between 2022 and 2023, the number of total individuals experiencing homelessness in the Commonwealth increased by 3%, while the same figure increased by 12% nationally. During this period, the rate of unsheltered homelessness in Virginia increased by 95%. As of 2023, Virginia has the fourth lowest per capita rate of homelessness of all 50 states and U.S. territories. The Commonwealth seeks to continue furthering the reduction in homelessness during the 2024-2025 program year through the administration of ESG, HOPWA, and state homeless assistance funding.

Within each of Virginia's 27 Continua of Care and Local Planning Groups, the Commonwealth seeks to support an effective emergency crisis response system to include street outreach, coordinated entry and assessment, targeted prevention, low-barrier emergency shelter, and permanent housing solutions, all in alignment with the Housing First approach, in order to achieve the following goals:

- Decrease the number of individuals experiencing homelessness;
- Decrease the length of time households are homeless;
- Reduce the number of households returning to homelessness.

Addressing the emergency shelter and transitional housing needs of homeless persons

In cases where the prevention of homelessness is not possible or safe, emergency shelter is supported as a temporary measure. DHCD funds emergency shelter operations that are low-barrier and housing-focused for households experiencing homelessness in Virginia. Types of shelters may include scattered

site, congregate, seasonal, or hotel/motel vouchers.

DHCD does not fund transitional housing (TH), but all resources are leveraged with those throughout the Commonwealth's CoCs and where TH is deemed appropriate, HUD CoC funds are requested. The goal for emergency shelter is to provide low barrier access and safe accommodations to resolve an immediate housing crisis.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The Commonwealth has adopted these goals and through the community-based funding application is able to ensure CoC/LPGs are making community-based decisions to ensure each CoC/LPG has an effective crisis response system.

An effective crisis response system is able to identify and quickly connect people who are experiencing or are at risk of experiencing homelessness to housing assistance and other services. It works because it aligns a community, its programs and services around one common goal – to make homelessness rare, brief, and one-time.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

The Commonwealth leverages state resources to prevent households from becoming homeless. These resources are targeted to households seeking shelter who are currently housed by at imminent risk of homelessness (within 14 days).

The following are examples of situations where prevention from homelessness may be feasible:

- Household living in someone else's unit (doubled up) where the right to occupy has been terminated;
- · Household living in their own unit where housing loss within 14 days is imminent, and

- homelessness could be averted;
- Household living in hotel/motel (paid for by household) and the household is unable to pay for additional nights.

Prevention assistance is limited to those households who will imminently lose their primary nighttime residence within 14 days, household income must be below 30 percent of AMI with no more than \$500 in accessible assets (including all checking, savings, retirement accounts, stocks, bonds, mutual funds, and real estate). Additionally, the Commonwealth participates in numerous state level committees to address the intersections of homelessness and health care, mental health, criminal justice and the foster care system).

AP-70 HOPWA Goals - 91.320(k)(4)

Table 8 - HOPWA 1-Year Goals

One-year goals for the number of households to be provided housing through the use of HOPWA	
for:	
Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or	
family	200
Tenant-based rental assistance	100
Units provided in permanent housing facilities developed, leased, or operated with HOPWA	
funds	0
Units provided in transitional short-term housing facilities developed, leased, or operated with	
HOPWA funds	0
Total	300

AP-75 Barriers to affordable housing - 91.320(i)

Introduction:

In developing the 2023 – 2027 Consolidated Plan, DHCD conducted an Analysis of the Impediments to Fair Housing. The information below describes barriers to fair and affordable housing in the Commonwealth, as identified by the analysis. DHCD is in year two of the five-year Consolidated Plan. The activities below describe DHCD's strategies and intended annual efforts over the next four program years. DHCD structures policies and programs to address identified barriers and works with localities to address impediments to housing accessibility for low-income populations and protected classes.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment:

- 1. DHCD aims to alleviate discrimination in housing markets through the following efforts:
 - Increase testing and enforcement efforts in the rental and sales housing markets to ensure that members of protected classes are being offered an equal opportunity to access all housing options in their communities; publicize results of testing programs.
 - Increase education efforts for landlords, leasing agents, and real estate professionals about their fair housing responsibilities; in particular, stress the importance of making reasonable accommodations for persons with disabilities.
 - Increase education efforts for individuals seeking housing so they are aware when they are victims of discrimination and so that they are aware of their options to resolve the situation.
 - Increase enforcement of affirmative marketing of affordable housing options to members of the protected classes.
- 2. DHCD aims to alleviate constraints in the mortgage lending market through the following efforts:
 - Increased oversight of mortgage lending and denial practices.
 - First-time homebuyer education, affirmatively marketed to minorities.
 - Continued support of financial literacy and credit counseling initiatives.
 - Increased awareness regarding the availability of Federal Housing Administration (FHA) and other government supported loans.
 - Reassess HMDA data once 2023 changes have occurred which include additional applicant data

(including creditworthiness).

- 3. DHCD aims to improve fair housing education through the following efforts:
 - Increase fair housing educational opportunities for renters and homebuyers; in particular, members of the protected classes.
 - Increase the availability of seminars and classes for housing providers regarding fair housing law;
 expand such educational opportunities to include rural and non-metro areas, consider online venues.
 - Up-to-date, relevant, and clearly written fair housing materials for individuals made readily available on multiple state websites and in housing providers' offices.
 - Encourage housing providers and other relevant stakeholders to utilize social networking and social media to inform both clients and landlords of fair housing policy.
 - Develop a model Tenant Selection Plan (TSP) which includes necessary language to ensure methods for collecting and evaluating housing applications are non-discriminatory. This document will be used as a baseline to score DHCD program applicants' intended adherence to fair housing best practices and incentivize subrecipients to prioritize these concerns.
- 4. DHCD aims to increase availability and access to affordable housing through the following efforts:
 - Continued support of federal, state, and local efforts to preserve and produce quality affordable housing.
 - Continued support of partnerships between nonprofit, state, local, and federal partners to efficiently leverage resources for the production of affordable housing.
 - Support of public-private partnerships that create affordable and mixed-income housing.
 - Support of efforts that match appropriately priced housing with varied transportation options.
 - Promote the use of housing databases such as those offered by the Virginia Housing Development Authority (VHDA), http://www.virginiahousingsearch.com/.

Discussion:

Please see the full Analysis of the Impediments for more details.

AP-85 Other Actions – 91.320(j)

Introduction:

The Commonwealth of Virginia has a number of initiatives that focus on economic development and creating vibrant and sustainable communities. This includes efforts to expand access to broadband across the state and to improve access to affordable and safe housing. The Commonwealth has established a Housing Policy Framework that includes a number of working committees that work to address underserved needs in Virginia. These committees are working to improve interagency coordination, to improve service coordination outcomes, and to address barriers. These affordable housing efforts are critical to creating vibrant and sustainable communities in Virginia.

Actions planned to address obstacles to meeting underserved needs:

Limited local capacity is consistently identified by DHCD and by our stakeholders as one of the most significant obstacles to meeting the needs of underserved populations. DHCD addresses this need by providing technical assistance (TA) to localities through the CDBG program. DHCD also offers developer TA as needed. Annually, DHCD holds a grant management workshop for local government subrecipients. DHCD continues to identify opportunities to assist in supporting the development of local capacity.

Actions planned to foster and maintain affordable housing:

DHCD allocates both HOME and NHTF along with \$75 million annually in State Housing Trust Funds to provide no and low-interest, zero principal payment financing for affordable housing projects in Virginia. This includes both the preservation of existing affordable units and the creation of new affordable units. These investments produce projects with required affordability periods or compliance periods for up to 30 years (depending on the founding sources and terms).

Actions planned to reduce lead-based paint hazards:

DHCD received a Lead Paint and Healthy Homes grant, to be used for lead abatement, administrative, and capacity building activities across the Commonwealth except in those localities that have their own HUD lead grants - Richmond, Roanoke, and Chesterfield. DHCD is partnering with local health departments, and with other state agencies (i.e., Department of Health, Department of Social Services), and with our existing network of providers within our Rehab Program Portfolio to implement the program statewide, except as noted above. The current grant is extended and an application for a new grant in under consideration.

Lead reduction, remediation, and contractor certification requirements are included in DHCD

construction related programs.

Actions planned to reduce the number of poverty-level families:

DHCD plans to reduce the number of poverty-level families by assuring that those experiencing homelessness have access to mainstream resources and that the programs we fund implement Section 3 as applicable.

Local and state resources for childcare, transportation, TANF, and other work and income supports can reduce family poverty levels. CoCs and homeless service providers funded by DHCD are expected to refer families experiencing homelessness to these value resources.

HUD funded construction programs require Section 3. These efforts include construction projects where assisted projects are required to provide local benefit in the form of hiring and/or contracting with qualified (local and low-income) individuals or businesses. In addition, DHCD leverages small businesses as well as other community development resources to develop economic opportunity in areas where employment and economic benefits are limited.

Actions planned to develop institutional structure:

The Commonwealth of Virginia has established a Housing Policy Framework that includes a number of working committees that actively work to address underserved needs in Virginia. These committees are working to improve interagency coordination, to improve service coordination and outcomes, to address barriers, and to establish the necessary institutional structures.

In addition, DHCD is working to further develop local development capacity by exploring opportunities to strengthen institutional structure to support development at the local level. This could include construction related certification programs and grant workshops.

Actions planned to enhance coordination between public and private housing and social service agencies:

The Housing Policy Framework and committee structure is composed of public and private housing providers and social services agencies that are working together across multiple subpopulations and state and federal agencies to enhance coordination. In addition, the Housing and Supportive Services Interagency Leadership Team, which is comprised of agency heads of state agencies, is actively working to improve the integration of community-based housing and services for individuals with intellectual and developmental disabilities, people with serious mental illness, and people who are chronically

homeless.

In addition, DHCD facilitates all CoCs statewide which including public and private housing and social service agencies in efforts to address homelessness at a state level.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.320(k)(1,2,3)

Community Development Block Grant Program (CDBG) Reference 24 CFR 91.320(k)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next	
program year and that has not yet been reprogrammed	
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to	
address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not	
been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0
Other CDBG Requirements	
1. The amount of urgent need activities	2
2. The estimated percentage of CDBG funds that will be used for activities that	
benefit persons of low and moderate income. Overall Benefit - A consecutive	
period of one, two or three years may be used to determine that a minimum	
overall benefit of 70% of CDBG funds is used to benefit persons of low and	
moderate income. Specify the years covered that include this Appual Action Plan.	<u> </u>

HOME Investment Partnership Program (HOME) Reference 24 CFR 91.320(k)(2)

- 1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:
- 2. The Commonwealth utilizes only forms of investment included in Section 92.205.A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

Recapture Provision: Direct Buyer Assistance

Homebuyer HOME-assisted units structured as direct buyer assistance are subject to a recapture provision that ensures that DHCD recovers its HOME investment in the event of voluntary or involuntary transfer of the property during the period of affordability. Direct homebuyer assistance consists of any financial assistance that reduces the purchase price from fair market value to an affordable price, or otherwise subsidizes the purchase (e.g., down payment or closing costs assistance). Please note that in some instances, there may also be HOME assistance toward development costs along with direct homebuyer assistance. In these cases, the amount to be recaptured is limited to the amount of direct buyer assistance/subsidy (and does not include the development assistance.

The homebuyer must maintain the property as their principal residence throughout the period of affordability. If the property is voluntarily or involuntarily transferred during the period of affordability, the property is subject to the recapture provisions outlined here.

Virginia will use the recapture provision at §92.254(a)(5)(ii)(1) and recapture the entire amount of the direct HOME subsidy. The total original amount of the direct buyer assistance is recaptured from the net proceeds in the case of sale, refinance (see exception below), or foreclosure. Net proceeds are defined as the sales price minus superior loan repayment (other than HOME funds) and any closing costs. In these cases, the required amount returned (total assistance amount from net proceeds) is due and payable in full to DHCD. The HOME recaptured amount may not exceed available net proceeds. In the event net proceeds are insufficient to recover the full amount due, the DHCD will recapture the available net proceeds and the HOME obligation will be satisfied. The HOME assistance may not be subordinated to refinancing of the first lien position primary mortgage or an equity loan or line of credit during the period of affordability except under special hardship conditions at DHCD's discretion.

Affordability requirements are secured by a Restricted Deed of Covenant in the amount of direct assistance. In addition, DHCD executes an agreement with the homebuyer to secure the affordability requirements (terms of recapture, principal residency requirement, and

noncompliance.) If the property is not sold or transferred during the affordability period, the HOME loan is forgiven in full at the end of the affordability period.

Resale Requirement: (Homebuyer Development Subsidy Only)

In situations where the HOME assistance is structured as a development subsidy only (i.e., there is no direct subsidy to the homebuyer and the only HOME assistance is the amount of funds between the total cost to rehabilitate or construct the unit and the fair market value), Virginia requires the use of a resale provision. This means, upon voluntary or involuntary transfer of the property within the applicable affordability period, the home must be resold to an income eligible homebuyer at an affordable price, and the original homebuyer must receive a fair return on his/her investment.

The full provision is on file with the HUD field office.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds. See 24 CFR 92.254(a)(4) are as follows:

Reasonable Range of Low-Income Buyers

A "reasonable range of low-income buyers" is defined in the VA Program as a household or family with income not greater than 80 percent AMI but at least 60 percent AMI. DHCD defines the sales price that is affordable to this group as an amount whereby the household mortgage payment requires it pay no more than 30 percent of its income for housing costs (principal, interest, property taxes, and insurance).

Please note that the resale price is based on a fair return on investment outlined above. If the resale price is not affordable to the reasonable range of low-income buyers, down payment assistance and/or second mortgage assistance may be provided by DHCD and/or sub-recipients in order to assure affordability to the homebuyer.

VA will use deed restrictions or covenants running with the land to impose the resale and continued affordability requirements as outlined in §92.254(a)(5)(i)(A) of the HOME Rule.

Noncompliance

During the period of affordability, the owner's compliance with the principal residency requirement will be monitored. A homebuyer is noncompliant with the HOME affordability requirements if he/she fails to reside in the unit as their principal residence without transferring title (i.e., by either vacating or renting the unit to another occupant), or if he/she sells the property without complying with the applicable resale or recapture provision. In the event of noncompliance, DHCD reserves the right to require the buyer to repay the entire HOME investment (including the direct subsidy and Consolidated Plan

any additional development subsidy provided).

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

HOME funds will not be used to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds.

Emergency Solutions Grant (ESG) Reference 91.320(k)(3)

1. Include written standards for providing ESG assistance (may include as attachment)

The Commonwealth requires that all ESG sub-grantees submit to DHCD written standards (policies and procedures) for providing ESG assistance. At a minimum, written standards must be low-barrier and housing focused. The standards are required to cover process for determining program eligibility, prioritization, and level of assistance; confidentiality procedures; conflict of interest policies; a written grievance policy; data collection requirements; as well as applicable federal and state regulations (fair housing, involuntary separation, ADA, etc.).

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

All CoCs, Balance of State local planning groups, and all DHCD homeless services grantees must use a local centralized or coordinated assessment/entry system. A local centralized or coordinated assessment/entry system is best practice for a housing-focused approach targeted to helping households experiencing homelessness quickly regain stability in permanent housing. This best practice is also essential to help divert, where possible, households seeking homeless services from shelter – preventing new cases of homelessness.

A centralized or coordinated assessment/entry system must:

- Provide coordinated program participant intakes, assessments, and referrals;
- Cover the CoC or local planning group geographic area;
- Provide easy access for individuals and families seeking housing or services;
- Provide a comprehensive and standardized assessment tool.

Each centralized or coordinated assessment system must have in place written standards for determining program eligibility, prioritization, and level of assistance. Each system must conduct regular evaluations to determine overall effectiveness for process improvement measures.

CoCs and local planning groups must provide a local method and point-of-contact appropriate for referrals from state agencies and providers outside of their CoC or local planning group. This contact must directly link individuals or providers to the centralized or coordinated assessment system.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

The Commonwealth will make sub-awards through a community based application process. CoCs

and Virginia Balance of State LPGs must submit applications for funding through DHCD's online Centralized Applications and Management System (CAMS). The application will be reviewed by a panel and evaluated based on local need, capacity, approach, and local coordination. Applications will identify specific grantees within the CoC or LPG to carry out eligible activities. DHCD will contract directly with these grantees. Both nonprofits and units of local government are eligible grantees. Faith-based organizations are required to have separate 501 c 3 status established to meet eligibility requirements. DHCD will monitor individual grantees. Performance measures will be evaluated on both the grantee and CoC level.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

Not applicable to state grantees.

5. Describe performance standards for evaluating ESG.

Performance measures are evaluated on both the grantee and CoC level. Specifically, DHCD's goals are to reduce the number of individuals experiencing homelessness, to shorten the length of time people experience homelessness, and to reduce the number of individuals returning to homelessness.

DHCD has each CoC and local planning group provide an annual project end of year report. DHCD evaluates aggregate HUD CoC System Performance Measures Data for the evaluation of CoC systems and the homeless crisis response system in Virginia. This report aligns with HUDs System Performance Measures report and is used to rate the performance of each CoC/LPG's crisis system and impacts state funding decisions including ESG.

Housing Trust Fund (HTF) Reference 24 CFR 91.320(k)(5)

- 1. How will the grantee distribute its HTF funds? Select all that apply:
- ✓ Applications submitted by eligible recipients.
- 2. If distributing HTF funds through grants to subgrantees, describe the method for distributing HTF funds through grants to subgrantees and how those funds will be made available to state agencies and/or units of general local government. If not distributing funds through grants to subgrantees, enter "N/A".

Not applicable.

- 3. If distributing HTF funds by selecting applications submitted by eligible recipients,
- a. Describe the eligibility requirements for recipients of HTF funds (as defined in 24 CFR § 93.2). If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

Eligibility requirements are as follows:

- Must be an organization, agency, or other entity (including a public housing agency, or a forprofit entity or a nonprofit entity);
- Must be owner or developer of proposed project;
- Must agree to comply with NHTF requirements and all cross-cutting federal requirements;
- Must demonstrate the financial capacity to undertake and manage the project development and long-term compliance);
- Must have experience with development and management of similar projects (project type, funding/regulatory requirements, and target population).
- b. Describe the grantee's application requirements for eligible recipients to apply for HTF funds. If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

Applicant must be an eligible organization with eligible projects. Applications must be submitted in CAMS through the Affordable and Special Needs Housing (ASNH) application by the due date. Please see

program guidelines and/or the methods of distribution for more details.

c. Describe the selection criteria that the grantee will use to select applications submitted by eligible recipients. If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

DHCD will select applications using a competitive application process that evaluates proposals on the criteria listed below. Please note there are several individual measures included under each of these basic criteria:

- Meeting critical local need (worth 40 points);
- Feasibility likelihood of projects coming to a timely, successful completion and likelihood
 of compliance through affordability period (worth 30 points);
- Developer capacity –ability to successfully complete projects and deliver affordable housing (worth 30 points);
- Minimum of 60 out of 100 points required as threshold for funding.

Please see the Affordable and Special Needs Housing program guidelines for more details.

d. Describe the grantee's required priority for funding based on geographic diversity (as defined by the grantee in the consolidated plan). If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

Virginia's project selection process is an open and competitive application where eligible applicants submit project proposals, and all proposals meeting threshold requirements are reviewed and scored. Priority and scoring preferences are given to high quality projects meeting the highest needs based on income targeting and local market needs. Please see the methods of distribution for more details.

e. Describe the grantee's required priority for funding based on the applicant's ability to obligate HTF funds and undertake eligible activities in a timely manner. If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

Overall project readiness is evaluated under elements of feasibility (see above). DHCD's application review process is designed to score projects relatively higher based on the degree to which the project is positioned to proceed in a timely manner.

Overall development team capacity is evaluated under elements of capacity (see above). DHCD's application review process is designed to score applications relatively higher based on the degree to which the development team has demonstrated success with similar projects. Project management's

experience managing similar projects is also a scoring criterion under overall capacity.

f. Describe the grantee's required priority for funding based on the extent to which the rental project has Federal, State, or local project-based rental assistance so that rents are affordable to extremely low-income families. If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

Applications including project-based rental assistance receive points under the Need criteria (above).

g. Describe the grantee's required priority for funding based on the financial feasibility of the project beyond the required 30-year period. If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

DHCD is not currently considering affordability beyond the required 30 years.

h. Describe the grantee's required priority for funding based on the merits of the application in meeting the priority housing needs of the grantee (such as housing that is accessible to transit or employment centers, housing that includes green building and sustainable development features, or housing that serves special needs populations). If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

Project must include units targeted at 30 percent or below to be eligible. Those projects also including units targeted to special needs population will receive scoring preference under the Need criteria (above). In addition, applicants receive points under Need (above) for green-building certification, universal design elements, exceeding accessibility (504) requirements, and access to community-based services.

i. Describe the grantee's required priority for funding based on the extent to which the application makes use of non-federal funding sources. If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

Typically, projects require multiple funding sources in order to address cash flow needs. Applications are evaluated based on the degree to which the requested funds are needed in the project, the degree to which other funding commitments are in place, and the degree to which these funds will help to leverage other resources. Projects that leverage a diversity of resources will be given a scoring

preference.

4. Does the grantee's application require the applicant to include a description of the eligible activities to be conducted with HTF funds? If not distributing funds by selecting applications submitted by eligible recipients, select "N/A".

Yes

5. Does the grantee's application require that each eligible recipient certify that housing units assisted with HTF funds will comply with HTF requirements? If not distributing funds by selecting applications submitted by eligible recipients, select "N/A".

Yes

6. **Performance Goals and Benchmarks.** The grantee has met the requirement to provide for performance goals and benchmarks against which the grantee will measure its progress, consistent with the grantee's goals established under 24 CFR 91.315(b)(2), by including HTF in its housing goals in the housing table on the SP-45 Goals and AP-20 Annual Goals and Objectives screens.

Yes

7. **Maximum Per-unit Development Subsidy Amount for Housing Assisted with HTF Funds.** Enter or attach the grantee's maximum per-unit development subsidy limits for housing assisted with HTF funds.

The limits must be adjusted for the number of bedrooms and the geographic location of the project. The limits must also be reasonable and based on actual costs of developing non-luxury housing in the area.

If the grantee will use existing limits developed for other federal programs such as the Low Income Housing Tax Credit (LIHTC) per unit cost limits, HOME's maximum per-unit subsidy amounts, and/or Public Housing Development Cost Limits (TDCs), it must include a description of how the HTF maximum per-unit development subsidy limits were established or a description of how existing limits developed for another program and being adopted for HTF meet the HTF requirements specified above.

The maximum per-unit subsidy limits for the NHTF will be set at HUD's applicable limits for the to the HOME program. These will be applied statewide and are adjusted by the number of bedrooms per unit. These limits are currently as follows:

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Maximum Subsidy Limits

0-Bedroom \$173,011

1-Bedroom \$198,331

2-Bedroom \$241,176

3-Bedroom \$312,005

4+-Bedroom \$342,482

The decision to use the HOME subsidy limits and apply them statewide is based on an analysis of actual development costs for applicant projects in Virginia. DHCD notes there is not a wide variation in project costs, by type and size of development, across the entirety of the Commonwealth. DHCD also applies a subsidy layering analysis to ensure the level of subsidy provided does not exceed the actual allowable development costs of the unit, that the costs are reasonable and in line with similar projects across the state, that the developer is not receiving excessive profit, and that the NHFT funding does not exceed the amount necessary for the project to be successful for the required 30-year affordability period.

While the Virginia does not include any geographic priorities for funding. Funding requests are evaluated based on local needs/demand relative to all applications submitted for review.

8. **Rehabilitation Standards.** The grantee must establish rehabilitation standards for all HTF-assisted housing rehabilitation activities that set forth the requirements that the housing must meet upon project completion. The grantee's description of its standards must be in sufficient detail to determine the required rehabilitation work including methods and materials. The standards may refer to applicable codes or they may establish requirements that exceed the minimum requirements of the codes. The grantee must attach its rehabilitation standards below.

In addition, the rehabilitation standards must address each of the following: health and safety; major systems; lead-based paint; accessibility; disaster mitigation (where relevant); state and local codes, ordinances, and zoning requirements; Uniform Physical Condition Standards; Capital Needs Assessments (if applicable); and broadband infrastructure (if applicable).

In addition, the rehabilitation standards must address each of the following: health and safety; major systems; lead-based paint; accessibility; disaster mitigation (where relevant); state and local codes, ordinances, and zoning requirements; Uniform Physical Condition Standards; and Capital Needs Assessments (if applicable).

The revised rehabilitation standards are attached to this plan.